

## Message Text

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ORIGIN IO-14

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FM SECSTATE WASHDC

TO USMISSION GENEVA PRIORITY

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E.O. 11652: GDS

TAGS: UPU, ETRN

SUBJECT: UPU CONGRESS

1. OUR ANALYSIS ON BASIS DELEGATION REPORTING OF SEPARATE IMPORTANT ORGANIZATIONAL DECISIONS TAKEN THUS FAR BY 17TH CONGRESS PRESENT PROSPECT THAT OVERALL EFFECT OF CONGRESS ACTIONS TAKEN AS A WHOLE WILL BE TO RESHAPE UPU IN WAYS THAT WILL NOT LIKELY SERVE US INTERESTS (INCREASE OF EXECUTIVE COUNCIL TO FORTY AND INTRODUCTION OF NEW HIGH CONTRIBUTORY CLASS) WHILE DENYING COMPENSATORY TRADE-OFF US SOUGHT (DELETION OF MANDATORY ROTATION PROVISION.) CONSEQUENTLY AS CONGRESS ENTERS FINAL PHASE WITH COUNCIL ELECTIONS NOW DECIDED FOR NEXT FIVE YEAR PERIOD AND MOST CONTENTIOUS ISSUES DISPOSED OF, WE WONDER IF AT LEAST NARROW OPPORTUNITY IS NOT AVAILABLE TO URGE KEY DELEGATIONS TO EXAMINE TOTALITY OF ORGANIZATIONAL DECISIONS TAKEN AND WEIGH FAIRNESS AND DESIRABILITY OF BALANCING THESE BY TAKING FURTHER DECISION TO DELETE MANDATORY ROTATION PROVISION FOR ELECTION TO EXECUTIVE COUNCIL EFFECTIVE WITH LIMITED OFFICIAL USE

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18TH CONGRESS.

2. DELEGATION IS IN BEST POSITION TO JUDGE PREFERRED  
TACTICAL APPROACH TO TAKE IN FINAL STAGES TO TRY TO  
ACHIEVE THIS, BUT WE SEE NO REASON WHY STRONG US EFFORT

TO THIS END SHOULD BE RESENTED NOW THAT ELECTION POLITICS  
ARE SETTLED AND ORGANIZATIONAL DECISIONS TAKEN CLEARLY ADD  
UP TO UNBALANCED OUTCOME WHICH INVITES SUCH MODEST MOVE TO  
REDRESS BALANCE. EXPERIENCE IN OTHER UN FORA GENERALLY  
HAS SHOWN THAT NUMBER OF PERCEPTIVE LDC DELEGATIONS ARE  
SENSITIVE TO DISADVANTAGES OF HAVING MAJOR STATES,  
NOTABLY US, SLACKEN THEIR INVOLVEMENT IN WORK OF UN SYSTEM  
ORGANIZATIONS. AS PROPOSAL CAN NOW BE TAKEN UP BY CONGRESS  
WITHOUT IMPACTING ON ELECTION FORTUNES OF OTHERS OR  
QUESTION OF COUNCIL EXPANSION, WE WOULD HOPE CONGRESS IN  
ITS FINAL ACTIONS COULD BE INDUCED TO ADDRESS ITSELF TO  
US REQUEST IN DELIBERATIVE AND POSITIVE FASHION.

3. IN LIGHT OF DECISIONS ALREADY TAKEN BY CONGRESS,  
PRESUMABLY US ARGUMENTATION SHOULD NOW RUN ALONG  
FOLLOWING LINES:

A. PRESENT UPU REQUIREMENT FOR MANDATORY ABSENCES OF  
MEMBERS FROM EXECUTIVE COUNCIL IS AN ANOMALY AMONG  
SPECIALIZED AGENCIES, WHICH CAN HAVE DEBILITATING EFFECT  
ON FUNCTIONING OF ORGANIZATION AND, BY EXCLUDING SOME  
MAJOR POSTAL ADMINISTRATIONS FROM CONTINUING CLOSE PARTI-

CIPATION, CAN WEAKEN THEIR COMMITMENT TO ORGANIZATION;  
B. MANDATORY ROTATION DEPRIVES UNION OF BENEFIT OF  
EXPERIENCE FOR EXTENDED PERIOD OF TIME OF MAJOR POSTAL  
ADMINISTRATIONS;

C. ACTION BY 17TH CONGRESS IN EXPANDING SIZE OF  
COUNCIL FROM 31 TO 40 MEMBERS PROVIDES VERY ADEQUATE  
OPPORTUNITY FOR NEW MEMBERS TO SERVE ON COUNCIL WITHOUT  
HAVING TO DISPENSE WITH ADVANTAGES OF CONTINUED MEMBER-

SHIP OF MAJOR POSTAL ADMINISTRATIONS;  
D. MANDATORY ROTATION CAN BE REGARDED AS BASICALLY  
UNDEMOCRATIC AS IT DENIES RIGHTS OF MEMBERS TO VOTE FOR  
ANY CANDIDATES THEY MAY CHOOSE, AND PROHIBITS SOME  
MEMBERS FROM BEING CANDIDATES EVEN THOUGH THEY DESIRE TO  
DO SO; AND

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E. MAJOR CONTRIBUTORS WILL FEEL LITTLE INDUCEMENT  
TO MOVE TO HIGHER CONTRIBUTORY CLASS AT SAME TIME THEY  
ARE TO BE DENIED VOICE OVER EXTENDED PERIOD IN DETERMINING  
HOW SUCH FUNDS ARE SPENT AND ORGANIZATION ADMINISTERED.

4. IN OUR VIEW DELEGATION SHOULD PRESS FOR DECISION BY  
17TH CONGRESS, AND RESIST ANY MOVE TO DEFER TO EXECUTIVE  
COUNCIL STUDY, WHICH COULD CARRY RISK OF ADVERSE PRE-

JUDGMENT IF INITIATIVE HAS TO BE PURSUED AT SUBSEQUENT  
CONGRESS.

5. GIVEN OUTCOME SO FAR AND CONTINUED US DESIRE TO BRING  
FAIR BALANCE NOW TO OTHER ORGANIZATIONAL DECISIONS  
CONGRESS HAS TAKEN, IT WOULD SEEM TO BE ESSENTIAL THAT  
DELEGATION MAINTAIN TOTAL RESERVE ON US WILLINGNESS TO  
MOVE INTO NEW FIFTY UNIT CLASS UNTIL QUESTION OF DELETION  
OF MANDATORY ROTATION HAS BEEN RESOLVED. KISSINGER

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## Message Attributes

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**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** POLICIES, POSTAL SERVICE, LABOR UNIONS, MEETINGS, FINANCIAL CONTRIBUTIONS, MEETING DELEGATIONS  
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**Disposition Approved on Date:**  
**Disposition Authority:** CollinP0  
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**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
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